

1 TO THE HONORABLE SENATE:

2 The Committee on Government Operations to which was referred Senate Bill
3 No. 20 entitled “An act relating to establishing and regulating dental
4 practitioners” respectfully reports that it has considered the same and
5 recommends that the report of the Committee on Health and Welfare be
6 amended by striking out all after the enacting clause and inserting in lieu
7 thereof the following:

8 Sec. 1. 26 V.S.A. chapter 12 is amended to read:

9 CHAPTER 12. DENTISTS, DENTAL THERAPISTS, DENTAL
10 HYGIENISTS, AND DENTAL ASSISTANTS

11 Subchapter 1. General Provisions

12 § 561. DEFINITIONS

13 As used in this chapter:

14 (1) “Board” means the ~~board of dental examiners~~ Board of Dental
15 Examiners.

16 (2) “Director” means the ~~director of the office of professional regulation~~
17 Director of the Office of Professional Regulation.

18 (3) “Practicing dentistry” means an activity in which a person:

19 (A) undertakes by any means or method to diagnose or profess to
20 diagnose or to treat or profess to treat or to prescribe for or profess to prescribe

1 for any lesions, diseases, disorders, for deficiencies of the human oral cavity,
2 teeth, gingiva, maxilla, or mandible or adjacent associated structures;

3 (B) extracts human teeth or corrects malpositions of the teeth or jaws;

4 (C) furnishes, supplies, constructs, reproduces, or repairs prosthetic
5 dentures, bridges, appliances, or other structures to be used or worn as
6 substitutes for natural teeth or adjusts those structures, except on the written
7 prescription of a duly licensed dentist and by the use of impressions or casts
8 made by a duly licensed and practicing dentist;

9 (D) administers general dental anesthetics;

10 (E) administers local dental anesthetics, except dental hygienists as
11 authorized by ~~board~~ Board rule; or

12 (F) engages in any of the practices included in the curricula of
13 recognized dental colleges.

14 (4) “Dental therapist” means an individual licensed to practice as a
15 dental therapist under this chapter.

16 (5) “Dental hygienist” means an individual licensed to practice as a
17 dental hygienist under this chapter.

18 ~~(5)~~(6) “Dental assistant” means an individual registered to practice as a
19 dental assistant under this chapter.

20 ~~(6)~~(7) “Direct supervision” means supervision by a licensed dentist who
21 is readily available at the dental facility for consultation or intervention.

1 (8) “General supervision” means the direct or indirect oversight of a
2 dental therapist by a dentist, which need not be on-site.

3 § 562. PROHIBITIONS

4 (a) No person may use in connection with a name any words, including
5 “Doctor of Dental Surgery” or “Doctor of Dental Medicine,” or any letters,
6 signs, or figures, including the letters “D.D.S.” or “D.M.D.,” which imply that
7 a person is a licensed dentist when not authorized under this chapter.

8 (b) No person may practice as a dentist, dental therapist, or dental hygienist
9 unless currently licensed to do so under the provisions of this chapter.

10 (c) No person may practice as a dental assistant unless currently registered
11 under the provisions of this chapter.

12 (d) A person who violates this section shall be subject to the penalties
13 provided in 3 V.S.A. § 127.

14 * * *

15 § 565. DISPLAY OF LICENSE OR REGISTRATION

16 Every dentist, dental therapist, dental hygienist, and dental assistant shall
17 display a copy of his or her current license or registration at each place of
18 practice and in such a manner so as to be easily seen and read.

19 * * *

20 Subchapter 2. Board of Dental Examiners

21 * * *

1 § 584. UNPROFESSIONAL CONDUCT

2 The ~~board~~ Board may refuse to give an examination or issue a license to
3 practice dentistry, to practice as a dental therapist, or to practice dental hygiene
4 or to register an applicant to be a dental assistant and may suspend or revoke
5 any such license or registration or otherwise discipline an applicant, licensee,
6 or registrant for unprofessional conduct. Unprofessional conduct means the
7 following conduct and the conduct set forth in 3 V.S.A. § 129a by an applicant
8 or person licensed or registered under this chapter:

9 * * *

10 Subchapter 3A. Dental Therapists

11 § 611. LICENSE BY EXAMINATION

12 (a) Qualifications for examination. To be eligible for examination for
13 licensure as a dental therapist, an applicant shall:

14 (1) have attained the age of majority;

15 (2) be a licensed dental hygienist;

16 (3) be a graduate of a dental therapist educational program administered
17 by an institution accredited by the Commission on Dental Accreditation to
18 train dentists or dental hygienists; and

19 (4) pay the application fee set forth in section 662 of this chapter and an
20 examination fee established by the Board by rule.

1 (b) Completion of examination.

2 (1) An applicant for licensure meeting the qualifications for examination
3 set forth in subsection (a) of this section shall pass a comprehensive,
4 competency-based clinical examination approved by the Board and
5 administered independently of an institution providing dental therapist
6 education. An applicant shall also pass an examination testing the applicant's
7 knowledge of the Vermont laws and rules relating to the practice of dentistry
8 approved by the Board.

9 (2) An applicant who has failed the clinical examination twice is
10 ineligible to retake the clinical examination until further education and training
11 are obtained as established by the Board by rule.

12 (c) The Board may grant a license to an applicant who has met the
13 requirements of this section.

14 § 612. LICENSE BY ENDORSEMENT

15 The Board may grant a license as a dental therapist to an applicant who:

16 (1) is currently licensed in good standing to practice as a dental therapist
17 in any jurisdiction of the United States or Canada that has licensing
18 requirements deemed by the Board to be at least substantially equivalent to
19 those of this State;

20 (2) has met active practice requirements and any other requirements
21 established by the Board by rule; and

1 (3) pays the application fee set forth in section 662 of this chapter.

2 § 613. PRACTICE; SCOPE OF PRACTICE

3 (a) A person who provides oral health care services, including prevention,
4 evaluation, and assessment; education; palliative therapy; and restoration under
5 the general supervision of a dentist within the parameters of a collaborative
6 agreement as provided under section 614 of this subchapter shall be regarded
7 as practicing as a dental therapist within the meaning of this chapter.

8 (b) In addition to services permitted by the Board by rule, a dental therapist
9 may perform the following oral health care services:

10 (1) Oral health instruction and disease prevention education, including
11 nutritional counseling and dietary analysis.

12 (2) Periodontal charting, including a periodontal screening examination.

13 (3) Exposing radiographs.

14 (4) Dental prophylaxis.

15 (5) Prescribing, dispensing, and administering analgesics,

16 anti-inflammatories, and antibiotics.

17 (6) Applying topical preventive or prophylactic agents, including

18 fluoride varnishes, antimicrobial agents, and pit and fissure sealants.

19 (7) Pulp vitality testing.

20 (8) Applying desensitizing medication or resin.

21 (9) Fabricating athletic mouthguards.

- 1 (10) Placement of temporary restorations.
- 2 (11) Fabricating soft occlusal guards.
- 3 (12) Tissue conditioning and soft reline.
- 4 (13) Interim therapeutic restorations.
- 5 (14) Changing periodontal dressings.
- 6 (15) Tooth reimplantation and stabilization.
- 7 (16) Administering local anesthetic.
- 8 (17) Administering nitrous oxide.
- 9 (18) Oral evaluation and assessment of dental disease.
- 10 (19) Formulating an individualized treatment plan, including services
11 within the dental therapist’s scope of practice and referral for services outside
12 the dental therapist’s scope of practice.
- 13 (20) Extractions of primary teeth.
- 14 (21) Nonsurgical extractions of periodontally diseased permanent teeth
15 with tooth mobility of +3. A dental therapist shall not extract a tooth if it is
16 unerupted, impacted, fractured, or needs to be sectioned for removal.
- 17 (22) Emergency palliative treatment of dental pain.
- 18 (23) Placement and removal of space maintainers.
- 19 (24) Cavity preparation.
- 20 (25) Restoring primary and permanent teeth, not including permanent
21 tooth crowns, bridges, or denture fabrication.

- 1 (26) Placement of temporary crowns.
- 2 (27) Preparation and placement of preformed crowns.
- 3 (28) Pulpotomies on primary teeth.
- 4 (29) Indirect and direct pulp capping on primary and permanent teeth.
- 5 (30) Suture removal.
- 6 (31) Brush biopsies.
- 7 (32) Repairing defective prosthetic devices.
- 8 (33) Recementing permanent crowns.
- 9 (34) Mechanical polishing.

10 § 614. COLLABORATIVE AGREEMENT

11 (a) Before a dental therapist may enter into his or her first collaborative
12 agreement, he or she shall:

13 (1) complete 1,000 hours of direct patient care using dental therapy
14 procedures under the direct supervision of a dentist; and

15 (2) receive a certificate of completion signed by that supervising dentist
16 that verifies the dental therapist completed the hours described in
17 subdivision (1) of this subsection.

18 (b) In order to practice as a dental therapist, a dental therapist shall enter
19 into a written collaborative agreement with a dentist. The agreement shall
20 include:

1 (1) practice settings where services may be provided and the populations
2 to be served;

3 (2) any limitations on the services that may be provided by the dental
4 therapist, including the level of supervision required by the supervising dentist;

5 (3) age- and procedure-specific practice protocols, including case
6 selection criteria, assessment guidelines, and imaging frequency;

7 (4) a procedure for creating and maintaining dental records for the
8 patients that are treated by the dental therapist;

9 (5) a plan to manage medical emergencies in each practice setting where
10 the dental therapist provides care;

11 (6) a quality assurance plan for monitoring care provided by the dental
12 therapist, including patient care review, referral follow-up, and a quality
13 assurance chart review;

14 (7) protocols for prescribing, administering, and dispensing medications,
15 including the specific conditions and circumstances under which these
16 medications may be dispensed and administered;

17 (8) criteria relating to the provision of care to patients with specific
18 medical conditions or complex medication histories, including requirements
19 for consultation prior to the initiation of care;

20 (9) supervision criteria of dental assistants and dental hygienists; and

1 (10) a plan for the provision of clinical resources and referrals in
2 situations that are beyond the capabilities of the dental therapist.

3 (c)(1) The supervising dentist shall accept responsibility for all services
4 authorized and performed by the dental therapist pursuant to the collaborative
5 agreement.

6 (2) A supervising dentist shall be licensed and practicing in Vermont.

7 (3) A supervising dentist is limited to entering into a collaborative
8 agreement with no more than two dental therapists at any one time.

9 (d)(1) A collaborative agreement shall be signed and maintained by the
10 supervising dentist and the dental therapist.

11 (2) A collaborative agreement shall be reviewed, updated, and submitted
12 to the Board on an annual basis or as soon as a change is made to the
13 agreement.

14 § 615. APPLICATION OF OTHER LAWS

15 (a) A dental therapist authorized to practice under this chapter shall not be
16 in violation of section 562 of this chapter as it relates to the unauthorized
17 practice of dentistry if the practice is authorized under this chapter and under
18 the collaborative agreement.

19 (b) A dentist who permits a dental therapist to perform a dental service
20 other than those authorized under this chapter or by the Board by rule or any

1 dental therapist who performs an unauthorized service shall be in violation of
2 section 584 of this chapter.

3 § 616. USE OF DENTAL HYGIENISTS AND DENTAL ASSISTANTS

4 (a) A licensed dental therapist may supervise dental assistants and dental
5 hygienists directly to the extent permitted in the collaborative agreement.

6 (b) At any one practice setting, a licensed dental therapist may have under
7 his or her direct supervision no more than a total of two assistants, hygienists,
8 or combination thereof.

9 § 617. REFERRALS

10 (a) The supervising dentist is responsible for arranging for another dentist
11 or specialist to provide any necessary services needed by a patient that are
12 beyond the scope of practice of the dental therapist and which the supervising
13 dentist is unable to provide.

14 (b) A dental therapist, in accordance with the collaborative agreement, shall
15 refer patients to another qualified dental or health care professional to receive
16 any needed services that exceed the scope of practice of the dental therapist.

17 * * *

1 Subchapter 6. Renewals, Continuing Education, and Fees

2 § 661. RENEWAL OF LICENSE

3 (a) Licenses and registrations shall be renewed every two years on a
4 schedule determined by the ~~office of professional regulation~~ Office of
5 Professional Regulation.

6 (b) No continuing education reporting is required at the first biennial
7 license renewal date following licensure.

8 (c) The ~~board~~ Board may waive continuing education requirements for
9 licensees who are on active duty in the ~~armed forces of the United States~~
10 U.S. Armed Forces.

11 (d) Dentists.

12 * * *

13 (e) Dental therapists. To renew a license, a dental therapist shall meet
14 active practice requirements established by the Board by rule and document
15 completion of no fewer than 20 hours of Board-approved continuing
16 professional education which shall include an emergency office procedures
17 course during the two-year licensing period preceding renewal.

18 (f) Dental hygienists. To renew a license, a dental hygienist shall meet
19 active practice requirements established by the ~~board~~ Board by rule and
20 document completion of no fewer than 18 hours of ~~board-approved~~
21 Board-approved continuing professional education which shall include an

1 emergency office procedures course during the two-year licensing period
2 preceding renewal.

3 ~~(f)~~(g) Dental assistants. To renew a registration, a dental assistant shall
4 meet the requirements established by the ~~board~~ Board by rule.

5 § 662. FEES

6 (a) Applicants and persons regulated under this chapter shall pay the
7 following fees:

8 (1) Application

9 (A) Dentist \$ 225.00

10 (B) Dental therapist \$ 185.00

11 (C) Dental hygienist \$ 150.00

12 ~~(C)~~(D) Dental assistant \$ 60.00

13 (2) Biennial renewal

14 (A) Dentist \$ 355.00

15 (B) Dental therapist \$ 225.00

16 (C) Dental hygienist \$ 125.00

17 ~~(C)~~(D) Dental assistant \$ 75.00

18 (b) The licensing fee for a dentist, dental therapist, or dental hygienist or
19 the registration fee for a dental assistant who is otherwise eligible for licensure
20 or registration and whose practice in this ~~state~~ State will be limited to

1 providing pro bono services at a free or reduced-fee clinic or similar setting
2 approved by the ~~board~~ Board shall be waived.

3 * * *

4 Sec. 2. COMMISSION ON DENTAL ACCREDITATION; EFFECTIVE
5 DATE

6 The provision set forth in Sec. 1 of this act, in 26 V.S.A. § 611(a)(3)
7 (license by examination; graduate), that requires accreditation by the
8 Commission on Dental Accreditation, shall take effect once that accreditation
9 from the Commission becomes available.

10 Sec. 3. BOARD OF DENTAL EXAMINERS; REPORT ON GEOGRAPHIC
11 DISTRIBUTION OF DENTAL THERAPISTS

12 No earlier than two years after the effective date of this act but on or before
13 January 1, 2020, the Board of Dental Examiners shall report to the Senate
14 Committees on Health and Welfare and on Government Operations and the
15 House Committees on Health Care and on Government Operations regarding:

16 (1) the geographic distribution of licensed dental therapists practicing in
17 this State;

18 (2) the geographic areas of this State that are underserved by licensed
19 dental therapists; and

20 (3) The Board's recommended incentives to promote the practice of
21 licensed dental therapists in underserved areas of this State, particularly those

1 areas that are rural in nature and have high numbers of people living in
2 poverty.

3 Sec. 4. EFFECTIVE DATE

4 This act shall take effect on July 1, 2015.

5 and that after passage the title of the bill be amended to read: “An act relating
6 to establishing and regulating dental therapists.”

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12 (Committee vote: _____)

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14

Senator _____

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FOR THE COMMITTEE